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COUNTY COUNCIL

COUNTY OF MAUI 200 S. HIGH STREET WAILUKU, MAUI, HAWAII 96793 www.MauiCounty.us

April 30, 2025

Ms. Kate Blystone, Director Department of Planning County of Maui Wailuku, Hawaii 96793

Dear Ms. Blystone:

SUBJECT: **BILL 9 (2025), AMENDING CHAPTERS 19.12, 19.32,** AND 19.37, MAUI COUNTY CODE, RELATING TO TRANSIENT VACATION RENTALS IN APARTMENT **DISTRICTS** (HLU-4)

May I please request your responses to the following:

- 1. On page 2 of your Department's report, you note that the Maui Planning Commission requested that the Council consider excluding properties that are community plan designated for hotel use and properties that are already partially hotel-zoned.
 - Could you please quantify those properties, specify which properties are affected, and provide an analysis that would enable the Committee to determine how this consideration might impact Bill 9?
- 2. Has your Department researched the range and median monthly fees for the units on the Department's list, including association fees, maintenance fees, and insurance costs? If so, or if you are able to obtain that information, could you please share it with the Committee?
- 3. On page 3 of the Director of Finance's correspondence dated May 29, 2024, the Director states:

There are 46 condominium projects, with 1,770 units, that are zoned apartment and were built before 1990 that are **not** on the "Apartment District Properties Allowed to be used for Short-Term Occupancy" list. Some of these projects may qualify to be on the list given the current criteria in the code. For example, in March of 2024, Kihei Villa, with 24 units, was added to the list. Four of these 46 projects were destroyed in the August wildfire. Seven of these projects are located in Lahaina.

- a. Could you please advise whether any of these projects and associated units are able to operate transient vacation rentals "by right"? Would these projects and units also be impacted by Bill 9? Please explain.
- b. If some or all of the above projects and units are able to operate TVRs "by right," please explain why they were not included on the list, whether they are classified as TVR-STRH for real property tax purposes, and any other information you believe would be helpful to the Committee's analysis of these properties.
- 4. Paragraph 9 on the attachment to the Director of Finance's correspondence, entitled "Minatoya (Apartment Zoned) TVR Statistics from RPAD as of 4/29/24 (2024 assessment year)," states: "About 46% of the Minatoya condominiums are oceanfront with an average assessed value of \$937,300 for 840 SF of living area with an average bedroom and bath count of 1.6." Could you please advise whether these condominiums are within the Sea Level Rise Exposure Area, and if so, the number of projects and associated units affected?
- 5. Of the 6,208 parcels in the TVR-STRH Real Property Tax classification, how many are operating as Short-term Rental Homes and how many are actually operating as TVRs?
- 6. Thank you for transmitting a copy of the UHERO report, entitled "An Economic Analysis of the Proposal to Phase Out Transient Vacation Rentals in Maui County Apartment Districts," dated March 31, 2025. Please provide any comments the Department may have in response to the report that may help the Committee's analysis of Bill 9.

7. Attached is a copy of the proposed CD1 version of Bill 9 (2025) pending with the Department of the Corporation Counsel for review. Please provide any comments you would like to share on the proposed CD1 version.

May I further request you transmit your response to hlu.committee@mauicounty.us by **May 21, 2025**. To ensure efficient processing, please include the Committee item number in the subject line.

Should you have any questions, please contact me or the Committee staff (James Krueger at ext. 7761, or Jennifer Yamashita at ext. 7143).

Sincerely,

TASHA KAMA, Chair

Housing and Land Use Committee

hlu:ltr:004apl01:cmn

Attachment

cc: Mayor Richard T. Bissen, Jr.
Deputy Planning Director
Director of Finance

ORDINANCE NO. _____

BILL NO. <u>9, CD1</u> (2025)

A BILL FOR AN ORDINANCE AMENDING CHAPTERS 19.12, 19.32, AND 19.37, MAUI COUNTY CODE, AND ORDINANCE 1797 (1989), ON TRANSIENT VACATION RENTALS IN APARTMENT DISTRICTS

BE IT ORDAINED BY THE PEOPLE OF THE COUNTY OF MAUI:

SECTION 1. The Council finds that the regulation of Transient Vacation Rentals in the Apartment Districts has changed throughout the last few decades. Before April 20, 1989, Transient Vacation Rentals were a permitted use in the Apartment Districts. Ordinance 1797 (1989) amended the Comprehensive Zoning Ordinance to require that buildings and structures within the Apartment Districts be occupied on a long-term residential basis, or for a continuous period of six months or more per year, except for structures that had received certain County approvals by April 20, 1989. Ordinance 1797's exceptions allowed some multi-unit buildings in the Apartment Districts to have Transient Vacation Rentals as lawful nonconforming uses.

In 2014, Ordinance 4167 restated Ordinance 1797's exceptions and allowed structures built or approved before April 20, 1989, to have Transient Vacation Rentals in the Apartment Districts. Subsection 19.12.020(G), Maui County Code, was later modified several times to add criteria to qualify for the exceptions.

The Council further finds that the County is in a housing crisis that has increased in severity. The August 2023 Maui Wildfires magnified that crisis when more than 5,400 households were destroyed, displacing 12,000 people.

As of May 3, 2024, Subsection 46-4(a), Hawai'i Revised Statutes, provides that, "over a reasonable period of time," uses that allow transient accommodations "may be phased out or amortized in any zoning district by county zoning regulations."

This Ordinance's purpose is to discontinue the use of Transient Vacation Rentals in Apartment Districts after a reasonable, multiyear amortization period.

SECTION 2. Chapter 19.12, Maui County Code, is amended by amending its title to read as follows:

"Chapter 19.12 APARTMENT [DISTRICT] DISTRICTS"

SECTION 3. Section 19.12.020, Maui County Code, is amended to read as follows:

- **"19.12.020 Permitted uses.** Within the A-1 and A-2 districts, the following uses are permitted:
 - A. Any use permitted in the residential and duplex districts.
 - B. Apartment houses.
 - C. Boarding houses, rooming houses, and lodging houses.
 - D. Bungalow courts.
 - E. Apartment courts.
 - F. Townhouses.
 - [G. Transient vacation rentals in buildings and structures meeting all of the following criteria:
 - 1. The building or structure received a building permit, special management area use permit, or planned development approval that was lawfully issued by and was valid, or is otherwise confirmed to have been lawfully existing, on April 20, 1989.

- 2. Transient vacation rental use was legally conducted in any lawfully existing dwelling unit within the building or structure prior to September 24, 2020 as determined by real property tax class or payment of general excise tax and transient accommodations tax.
- 3. The number of rooms or units allowed for transient vacation rental use may not increase beyond those allowed for such use as of January 7, 2022. Existing transient vacation rentals may be reconstructed, renovated, or expanded if no new rooms or transient vacation rental units are added.
- 4. The property owner or operator holds general excise tax and transient accommodations tax licenses and is current in payment of State and County taxes, fines, or penalties assessed in relation to the transient vacation rental.
- 5. The planning director and director of finance must maintain a publicly available list of all transient vacation rental units allowed under this section to the best of the departments' knowledge at the time the list is posted. The list is informational only and is not a confirmation of zoning or allowable uses. Inclusion of a property on the list does not establish any right to operate a transient vacation rental unit, and no person may rely upon the list to establish the right to operate as a transient vacation rental unit. Any interested person must consult the department with respect to any specific property's ability to operate as a transient vacation rental unit.
- 6. Advertisements for transient vacation rental use must include the subject property's registration number, which is the subject property's tax map key number, without punctuation marks.
- 7. A declaration in accordance with section 19.12.025 must not have been filed.
- [H.] <u>G.</u> Bed and breakfast homes, subject to the provisions of chapter 19.64.
- [I.] <u>H.</u> Short-term rental homes, subject to the provisions of chapter 19.65."
- SECTION 4. Section 19.32.040, Maui County Code, is amended by amending Subsection I to read as follows:

- "I. Transient vacation rentals are permitted in planned developments, except for developments that have been publicly funded, if:
- [1. The planned development received a planned development site plan approval that was lawfully issued by and valid on April 20, 1989, and the land is zoned A-1 or A-2 apartment district; or
 - [2.] 1. The planned development meets all of the following:
 - a. The planned development received final approval as provided in this chapter, and at least one unit in the planned development was operating as a vacation rental on or before April 20, 1981.
 - b. The planned development is located on parcels with at least some residential district zoning.
 - c. The planned development consists of only:
 - i. Duplexes or [multi-family] <u>multifamily</u> dwelling units; or
 - ii. A combination of single-family dwelling units and duplexes or [multi-family] <u>multifamily</u> dwelling units.
- [3.] <u>2.</u> Existing transient vacation rentals may be reconstructed, renovated, or expanded if no new rooms or transient vacation rental units are added."
- SECTION 5. Section 19.37.010, Maui County Code, is amended by amending Subsections A and B to read as follows:
 - "A. Except as provided in this chapter, time share units and time share plans are prohibited in all zoning districts. Transient vacation rentals are prohibited in all zoning districts, excluding bed and breakfast homes permitted under chapter 19.64, short-term rental homes permitted under chapter 19.65, transient vacation rental units permitted by a conditional permit under chapter 19.40, transient vacation rentals permitted under chapters [19.12,] 19.14, 19.15, 19.18, 19.22, and 19.32, and hotels that are permitted based on the applicable zoning in the comprehensive zoning ordinance.
 - B. Existing time share units[,] <u>and</u> time share plans[, and transient vacation rentals] that were operating in accordance with and under law and were registered in accordance with chapter 514E [of the Hawaii], <u>Hawai'i</u> Revised Statutes, as of the effective date of the ordinance codified in this section, must not be impaired by the provisions of this section; [provided] <u>except</u> that[,] any time share project operating under law that records in the bureau of conveyances by May 3, 1991, a declaration in a form prescribed by the director will be deemed exempt from this section [as long as] <u>if</u>

the project [or apartment unit] identified by the declaration continues to operate under a lawful time share plan or registration."

SECTION 6. Section 19.500.110, Maui County Code, is amended by amending Subsection A to read as follows:

"A. Nonconforming lots, structures, uses, and parking may be continued, subject to this section's provisions[.], unless the nonconforming use has been amortized or phased out by ordinance, as authorized by subsection 46-4(a), Hawai'i Revised Statutes."

SECTION 7. Section 19.12.025, Maui County Code, is repealed.

["19.12.025 Conversion of real property from transient vacation rental use to long-term residential use. A. Owners of property where transient vacation rental use is allowed under subsection 19.12.020(G) may permanently discontinue the use by filing a declaration with the State of Hawaii bureau of conveyances in a form prescribed by the department in accordance with this section.

- B. The declaration must apply to the entire parcel and must be executed by the percentage of property owners as follows:
 - 1. Island of Lāna'i: 100 percent.
 - 2. Island of Maui: 100 percent.
 - 3. Island of Molokai: 100 percent.
- C. The declaration must state that the owners must use the property for long-term residential use only.
- D. A copy of the draft declaration must be filed with the director by September 1 of any calendar year. Within forty-five days of receipt, the director must review the declaration and determine whether it is complete.
- E. Prior to recording the declaration, property owners are solely responsible for and must update and record any applicable bylaws and covenants, conditions, and restrictions associated with the property consistent with the complete declaration.
- F. After the director determines the draft declaration to be complete, the property owners must file the declaration with the State of Hawai'i bureau of conveyances on or before December 31 immediately preceding the assessment year in order to be reclassified for real property tax purposes.
- G. Recordation of the declaration constitutes a permanent forfeiture on the part of the owners, and all successors and assigns, of any right to transient vacation rental, bed and breakfast, or short-term rental home use on the applicable parcel.

- H. The director must notify the department of finance, real property assessment division of the recordation of a declaration permanently converting property from transient vacation rental use to long-term residential use that is determined to be complete.
- I. The director must not accept an application for a shortterm rental home permit, bed and breakfast home permit, or conditional permit for transient vacation rental use.
- J. Whenever the provisions or application of this title impose greater restrictions upon the use of land, buildings, or structures than are imposed by any such covenants, conditions, limitations, or restrictions, the provisions and application of this title govern the use of that land, building, or structure.
- K. The director must enforce the failure to abide by the declaration as a violation of this title."

SECTION 8. Ordinance 1797 (1989) is amended by amending Section 11 to read as follows:

"SECTION 11. This [ordinance shall take] <u>Ordinance takes</u> effect [upon its] <u>on</u> approval[; provided that this ordinance shall not apply to building permits, special management area use permits, or planned development approval which were lawfully issued and valid on the effective date of this ordinance]."

SECTION 9. If any provision of this Ordinance or the application of this Ordinance to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of the Ordinance that can be given effect without the invalid provision or application.

SECTION 10. Material to be repealed is bracketed. New material is underscored. In printing this bill, the County Clerk need not include the brackets, the bracketed material, or the underscoring.

SECTION 11. This Ordinance takes effect on July 1, 2030.

APPROVED AS TO FORM AND LEGALITY:

Department of the Corporation Counsel County of Maui

hlu:misc:004abill01:cmn

INTRODUCED BY:

ALICE L. LEE Upon the request of the Mayor.

HLU Committee

From: HLU Committee

Sent: Wednesday, April 30, 2025 1:49 PM

To: Kate Blystone

Cc: HLU Committee; Tasha A. Kama; Ana Lillis; Gregory J. Pfost; joy.paredes@co.maui.hi.us;

Michelle Santos; 'Zeke Kalua'; Marcy Martin; Stacey.M.Vinoray@co.maui.hi.us

Subject: Bill 9 (2025), Relating to Transient Vacation Rentals in Apartment Districts; reply by

05/21/2025 (HLU-4)

Attachments: 004apl01-s-TK.pdf

Director Blystone: Please refer to the attached letter from the Housing and Land Use Committee Chair, dated April 30, 2025. Please respond by **May 21, 2025**.

Mayor's Office: Please forward the attached letter to Mayor Bissen for his information.

Director Martin: FYI.

Thank you,

HLU Committee Staff