Council Chair Alice L. Lee

Vice-Chair Keani N.W. Rawlins-Fernandez

Presiding Officer Pro Tempore Tasha Kama

Councilmembers
Gabe Johnson
Kelly Takaya King
Michael J. Molina
Tamara Paltin
Shane M. Sinenci
Yuki Lei K. Sugimura



Deputy Director of Council Services
David M. Raatz, Jr., Esq.

Director of Council Services

Traci N. T. Fujita, Esq.

COUNTY COUNCIL

COUNTY OF MAUI 200 S. HIGH STREET WAILUKU, MAUI, HAWAII 96793 www.MauiCounty.us

October 12, 2021

The Honorable Michael P. Victorino Mayor, County of Maui Wailuku, Hawaii 96793

Dear Mayor Victorino:

SUBJECT: WASTEWATER INFRASTRUCTURE NEEDS (IT-36)

Recently, the County of Kaua'i proposed Draft Bill 2837 to establish a program that would use \$1.2 million in forgivable loans from the Clean Water State Revolving Fund to convert or close existing cesspools. If passed, the proposed bill would allow for the installation of septic systems and absorb the cost for homeowners. A copy of proposed Draft Bill 2837 is attached for your reference.

May I please request your response to the following:

- 1. Is the Administration favorable to also seeking funds for cesspool conversion through the Clean Water State Revolving Fund, and if so, can you please provide a status update on any action taken?
- 2. Can you please clarify what other options are currently being considered for cesspool conversion in Maui County?

May I further request your written response by **October 26, 2021**. To ensure efficient processing, please transmit your response to <u>it.committee@mauicounty.us</u> and include the relevant Committee item number in the subject line of your response.

The Honorable Michael P. Victorino October 12, 2021 Page 2

If you have any questions, please contact me or the Committee staff (Laksmi Abraham at ext. 7659, or Clarita Balala at ext. 7668).

YUKI LEI K. SUGIMURA, Chair Infrastructure and Transportation

Committee

it:ltr:036aom01:lma

cc: Eric Nakagawa, Director of Environmental Management Rowena Dagdag-Andaya, Director of Public Works

| ORDINANCE NO. | BILL NO. |
|---------------|----------|

A BILL FOR AN ORDINANCE TO AMEND CHAPTER 2, ARTICLE 1, KAUA'I COUNTY CODE 1987, AS AMENDED, RELATING TO THE KAUA'I COUNTY HOUSING AGENCY

BE IT ORDAINED BY THE COUNCIL OF THE COUNTY OF KAUA'I, STATE OF HAWAI'I:

SECTION 1. Findings and purpose. The Council finds that the State of Hawai'i banned the construction of new cesspools in 2016. In 2017, the State of Hawai'i passed Act 125 which requires the replacement of all cesspools by 2050. It is estimated that there are approximately 88,000 cesspools throughout the State of Hawai'i discharging over fifty-three million gallons of untreated sewage into the ground each day.

The Council also finds that on Kaua'i, there are almost 14,000 cesspools used for the disposal of untreated sanitary waste. Discharge of raw, untreated sewage to a cesspool can contaminate oceans, streams, and groundwater by releasing disease-causing pathogens and nutrients. Pathogens found in untreated sewage can impact human health by contaminating drinking water or waters used for swimming and fishing. Nutrients can damage land or aquatic ecosystems, including coral reefs. Groundwater provides approximately ninety-five percent (95%) of all domestic water in the State of Hawai'i.

The Council also finds that the options to close/convert cesspools are:

- 1. Replace cesspool with an Individual Wastewater System (IWS) (approved by the Hawai'i Department of Health) such as a septic tank or aerobic treatment unit and disposal system.
- 2. Connect to a new or existing Wastewater Treatment Facility.

The Council also finds that residential owners of properties with cesspools are required to upgrade (or convert) the property's method of sanitary waste treatment and disposal prior to obtaining a building permit. This requirement and the unavailability of County of Kaua'i municipal sewer collection systems and wastewater treatment plants are major financial impediments to the construction of ADUs and ARUs, which reduces the supply of available housing and contributes to the housing crisis on Kaua'i.

The Council finally finds that cesspool conversion costs may be a financial burden to many residential owners.

The purpose of this Ordinance is to authorize the Kaua'i County Housing Agency to apply for, pledge its full faith and credit as security for, submit required loan documents, accept, administer, and repay Clean Water State Revolving Fund moneys to assist with costs associated with residential cesspool conversions. If Clean Water State Revolving Fund loan is principal forgiveness and County of Kaua'i does not default on any Clean Water Safe Revolving Fund terms and/or conditions, then repayment is not required.

- SECTION 2. Chapter 2, Article 1, Kaua'i County Code 1987, as amended, is hereby amended by amending Subsection 2-1.16(e), as follows:
 - "(e) Powers, Duties, and Responsibilities of the Kaua'i County Housing Agency.
 - (1) The KCHA shall be responsible for coordinating the exercise by the County of the powers provided in Sections [14-15, 15.1 and 15.2,] 46-15.1, 46-15.2, and Chapter 53 of the Hawai'i Revised Statutes and for administering and supervising the programs and projects implemented as a result of the exercise by the County of such powers.
 - (2) In order to implement and provide the programs, projects or services resulting from the exercise by the County of the powers enumerated in Paragraph (1) of this Subsection, the KCHA may, subject to applicable County, State, and Federal laws, regulations, and guidelines, do any of the following:
 - (A) Develop and construct dwelling units, alone or in partnership with developers;
 - (B) Provide assistance and aid to a public agency or persons in developing and constructing new housing and rehabilitating old housing for the elderly of low income, other persons of low income, persons displaced by any government action, by making long-term mortgage or interim construction loans available:
 - (C) Contract with any eligible bidders to provide for construction of urgently needed housing;
 - (D) Enter into agreements with appropriate officials of any agency or instrumentality of the United States in order to induce such official to make, insure, or guarantee mortgage loans under the provisions of the National Housing Act, as amended, with the approval of the KCHA;

- (E) Make a direct loan to any qualified buyer for the down payment required by a private lender to be made by the borrower as a condition of obtaining a loan from the private lender in the purchase of residential property;
 - (F) Sell or lease completed dwelling units;
 - (G) Assist in the leasing of private and public dwellings;
- (H) Acquire and utilize public and private lands for the purposes of this Section;
- (I) Provide interim construction loans to partnerships of which it is a partner and to developers whose projects qualify for federally assisted project mortgage insurance, or other similar programs of federal assistance for persons of low income;
- (J) Apply for and utilize Federal and State rental payment assistance funds;
- (K) Provide County funds for rental payment assistance for private and public dwellings; [and]
- (L) Apply for, receive, and administer state or federal moneys for the preservation or rehabilitation of housing units; and
- [(L)] (M) Adopt such rules pursuant to Chapter 91 of the Hawai'i Revised Statutes as are necessary to carry out the purposes of this Section.
- (3) When so required by the conditions of a State or Federal grant of funds, the KCHA shall establish a separate account for such funds and no commingling of such funds with other funds shall take place.
- (4) All agreements, contracts, documents and other written instruments relating to the operations of the KCHA shall be approved by the Executive on Housing and thereafter signed by the Mayor or the Director of Finance, as provided in the Kaua'i County Charter. When so required by the Kaua'i County Charter or Kaua'i County Code, 1987, Council approval shall also be obtained.
- (5) The KCHA shall be responsible for administering, supervising, and implementing a Section 8 Program which shall participate in and implement the Federal Housing Assistance Payments Program.

- (6) The KCHA shall be responsible for administering, supervising, and implementing a CDBG Program for the purposes of obtaining, distributing, and utilizing CDBG funds
- (7) The KCHA shall be responsible for administering, supervising, and implementing a Residential Cesspool Conversion Program for the purposes of obtaining, distributing, and utilizing Clean Water State Revolving Fund (CWSRF) moneys. The KCHA may contract with a private person or entity for the design and installation of individual wastewater systems.
 - (A) Priorities and Preferences. Subject to funding availability, selection of qualified properties shall give preference as follows:
 - (i) First Priority—properties located outside of the visitor destination area (VDA) with an existing, or with approved building plans for, an Additional Dwelling Unit (ADU), Additional Rental Unit (ARU), or Guest House.
 - (ii) Second Priority—Initial Priority Upgrade Areas identified in the December 2017 Report to the Twenty-Ninth Legislature, State of Hawai'i, 2018 Regular Session, "Relating to Cesspools and Prioritization for Replacement," or future updated versions thereof, prepared by the State Department of Health Environmental Management Division:
 - (a) Kapa'a/Wailua
 - (b) Poʻipū/Kōloa
 - (c) Hanalei Bay
 - (iii) Third Priority—households earning no more than one hundred twenty percent (120%) of the Median Household Income (MHI) according to the U.S. Census Bureau 5-year 2019 American Community Survey data.
 - (iv) Fourth Priority—properties receiving a Homeowner's exemption.
 - (v) Fifth Priority—properties with a Residential real property tax classification.
 - (vi) Sixth Priority—properties located outside of the County's sewer expansion area, as validated by the County Engineer or designated representative.

Qualified applicants meeting several categories of priority shall be given first preference, in descending order from the most to the least number of categories, to participate in the Residential Cesspool Conversion Program.

(B) Priorities Notwithstanding. Upon exhaustion of the foregoing qualified applicants and subject to the availability of CWSRF funding, the KCHA may accept applicants not meeting the priorities in Subsection 2-1.16(e)(7)(A) for participation in the Residential Cesspool Conversion Program on a first come, first served basis."

SECTION 3. If any provision of this Ordinance or application thereof to any person, persons, or circumstance is held invalid, the invalidity does not affect the other provisions or applications of this Ordinance which can be given effect without the invalid provision or application, and to this end, the provisions of this Ordinance are severable.

SECTION 4. Ordinance material to be repealed is bracketed. New Ordinance material is underscored. When revising, compiling, or printing this Ordinance for inclusion in the Kaua'i County Code 1987, as amended, the brackets, bracketed material, and underscoring shall not be included.

SECTION 5. This Ordinance shall take effect upon its approval.

Introduced by:

LUKE A. EVSLIN

MASON K. CHOCK

DATE OF INTRODUCTION:

Līhu'e, Kaua'i, Hawai'i V:\BILLS\2020-2022 TERM\cwsrf funding AMK_dmc.docx