Maui County Water Use and Development Plan Update

Maui County Council Water Resources Committee

Briefing

July 13, 2016 Maui County Department of Water Supply

Presentation Outline

- Status
- Purpose and Requirements
- Key Issues & Constraints
- Existing Use & Projected Demand
- Public Process
- Strategies

Status of WUDP Update

Moloka`i ...2017

Lana'i - adopted 2011

Hawai'i Water Plan

Water Resource Protection - 2008 Water Quality – 2014 Draft State Water Projects - 2003 Agricultural Plan - 2004

County Plans

Hawai'i County - 2011 Maui, Kaua'i, O'ahu - in progress

Maui, in process

- DWS Central District plan not approved, incorporated
- Revised Project Description all providers and users, 2012
- CWRM Briefing June 2015, May 2016
- BWS Briefing June 2016
- WRC Briefing Jan., July 2016

Timeline (Tentative)

Winter 2015

Public meetings, Targeted Stakeholder Meetings

Spring 2016

Public Workshops

Maui Island

May/June 2016

Brief CWRM/Board of Water Supply

July 13, 2016

Brief Council Water Resources Committee

Summer 2016

Draft Plan Internal Review

Fall 2016

3rd Round Public Meetings, Draft Plan Review

November 2016

Board of Water Supply Draft Plan Review

May 2017

Water Resources Committee/County Council Plan

Submittal for Approval

August 2017

CWRM Final Plan Submittal for Approval

Moloka'i

2017

Commence process

WUDP Purpose & Requirements

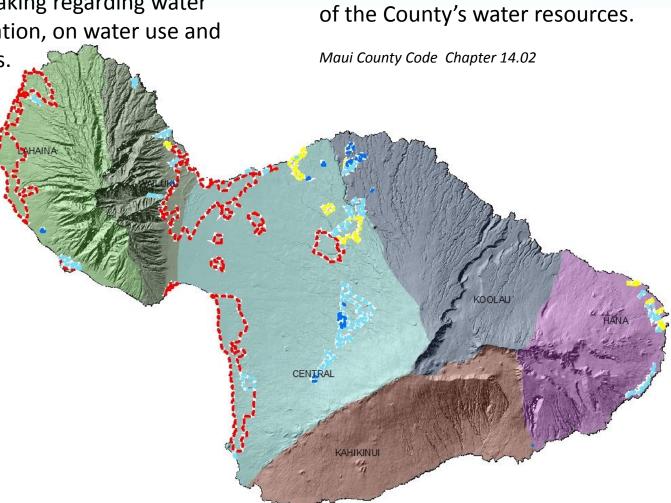
To inventory projected water demands and insure that future water needs of the county are met, to allocate water to land use, and provide guidance to the CWRM for decision-making regarding water management area designation, on water use and water reservation requests.

HRS§174C-31, HAR §13-170-30 - 32

Legend

Urban Growth Boundary
Rural Growth Boundary
Country Town
Rural Service Center
SECTOR
CENTRAL
HANA
KAHIKINUI
KOOLAU
LAHAINA

WAILUKU



To aid the County in the

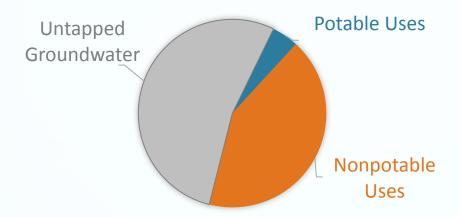
conservation, development, and use

In a Nutshell

- Comprehensive water planning / all water providers, not DWS-centric
- Incorporate / implement Maui Island Plan island-wide
- Planning by hydrologic units
- Base year 2014, planning horizon 2015-2035
- Projections: Full land use build-out based on zoning / DHHL land use
 20 year population-based scenarios
- Drought and Climate adaptation scenarios
- Consider / Protect Public Trust Purposes. Emphasis on traditional and customary practices (Ka Pa'akai O Ka 'Aina court case)

Many Providers & Purposes

Water Use, 2014



Public Trust Purposes

Maintenance of waters in their natural state ("resource protection")

Domestic use (primarily drinking water)

Hawaiian traditional and customary practices, including appurtenant rights

DHHL water reservations for future reasonable-beneficial <u>use</u>

Potable Purveyors/Users

County DWS, Kaʻanapali, Kahakuloa, Kapalua, Olowalu, Mahanalua Nui, Maui Highlands, West Kuiaha Meadows, Hana Water Resources, Hana Water Co

State and Federal systems

Other Non-community systems

Non Potable Purveyors/Users

Kuleana needs

EMI, WWC, etc.

Public Providers / Other

Identify, Evaluate, Prioritize Strategy Options

Planning Objectives

Resources

options, alternatives policies, programs

Viability

legal issues, scarcity, use restrictions, other constraints

Relative cost comparison

WUDP Foundation 2004-13

Focus Maui Nui General Plan Committee WUDP Public Meetings Policy Board Meetings



2015-2016 Background-Issues

Targeted Meetings

Agriculturalists
Aha Moku
Diverse Stakeholders

Public Meetings

Central-South 3/10
West 3/17
Upcountry 3/21
Hana 4/19

Public Process

2016 Strategy Options

Saturday Community Workshops

Upcountry 4/23
Central-South 4/30
West 5/7
Hana 5/21

Targeted Groups

Mokus
As identified
On request

Fall 2016 Defined Strategy

Community Workshops

Central-South
Upcountry
West
Hana



Policy Body Input, Hearings

Key Issues - Native Hawaiian Rights

- Respect Hawaiian water rights and State law
- Ahupua'a management: recognize ground and surface water system connectivity
- Protect resource and consider effects of water transport
- Water adequacy to DHHL lands



WUDP Opportunities

- Collaborate to identify and project water needs for kuleana, appurtenant, and traditional and customary practices
- Meaningful consultation about resource use and management
- Protective policies
- Consider alternatives to water transport
- Integrate DHHL plans and reservations
- Resource allocations outside courts

Key Issues - Resource Protection and Restoration

- Extend resource protection mauka to makai versus upper forested watersheds?
- Guidance on integrating drought and climate change into WUPD?
- Restrict uses that pose high risk to water quality around drinking water wells?
- What is the community's role in resource protection?



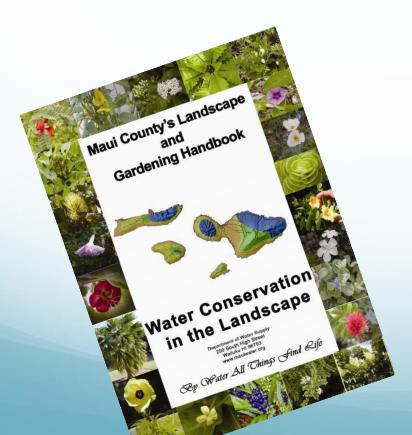
Key Issues - Reliability

- Groundwater transports for maximum reliability and longer droughts?
- Rely on surface water seasonally (after all public trust uses are satisfied)?
- Increase surface water use and build raw water storage?
- Diversify to a combination of ground, surface, recycled & alternative sources as long as cost effective?
- Maximize use of alternative resources even if not the lower cost option?



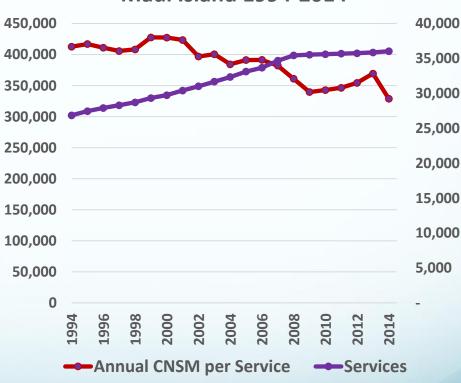


- Closely tie conservation to regional resource constraints?
- Apply conservation to existing users (including diversified ag, public trust uses)?
- Regulatory vs voluntary?

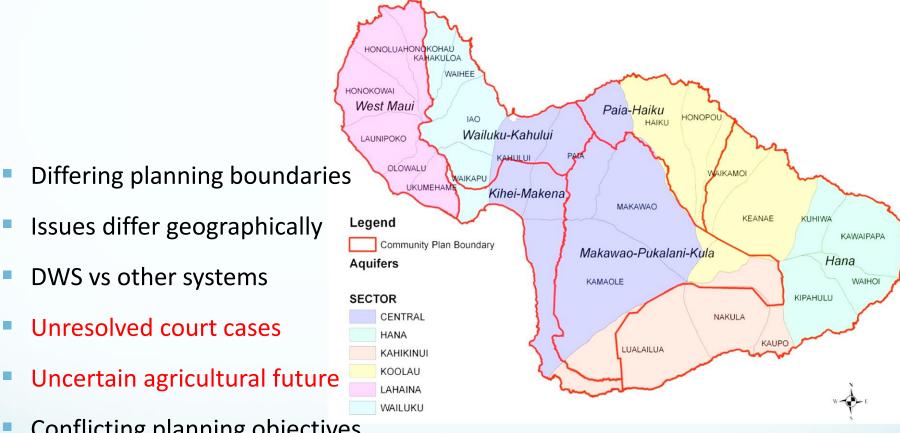


Key Issues-Conservation





Administrative Issues



- Conflicting planning objectives
- Policy guidance lacking or unresolved
- Drought and climate change guidance lacking Data and studies lacking

Ongoing Legal Constraints

Ongoing East Maui contested case/HC&S Transition

Affects comprehensive strategy

Evaluate various scenarios

Na Wai 'Eha contested case

Adjust/incorporate decision on interim instream flows

West Maui – Lack of numerical instream flow standards

Affects comprehensive strategy

WUDP process - consult with Native Hawaiian community on approach & scenarios

Future Agricultural Water Use

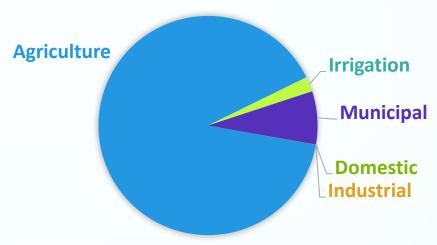
HC&S Transition

- Future land use, water allocation, EMI role scenarios?
- Consequences of changes in irrigation return flow?

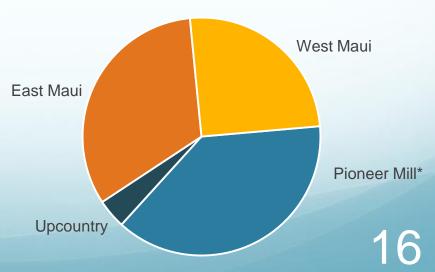
State Ag WUDP Update – Guidance lacking

- ➤ AWUDP diversified ag forecast 3 12 MGD by 2021
- Consult with DOA, agricultural & NativeHawaiian communities
- > UH, Other studies

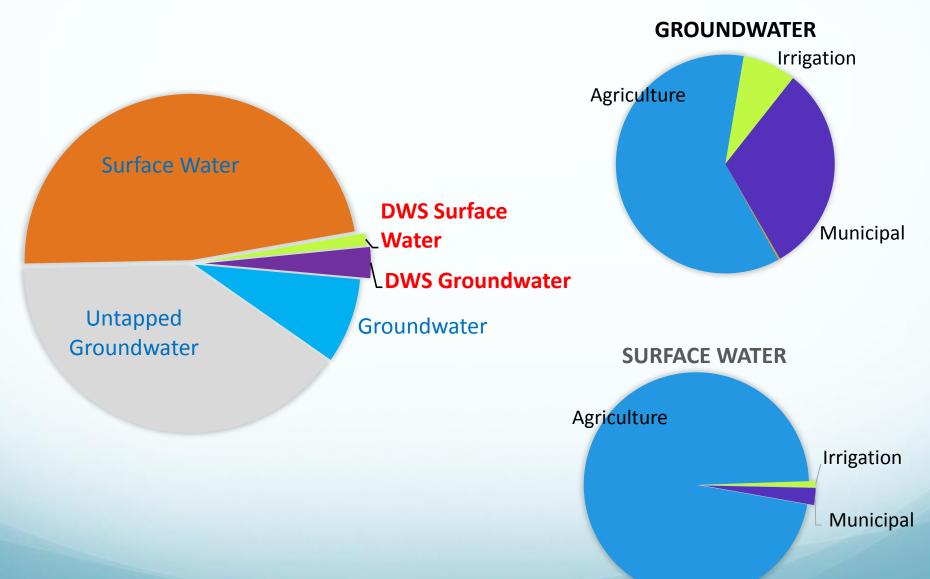




AWUDP 2004 New Diversified Ag High Case Forecast Demand (mgd)



Water Use by Resource - 2014



800+ mgd- based on sustainable yield and existing surface water use/gaged or assessed base flow.
Untapped ground water: sustainable yield – reported pumpage

17

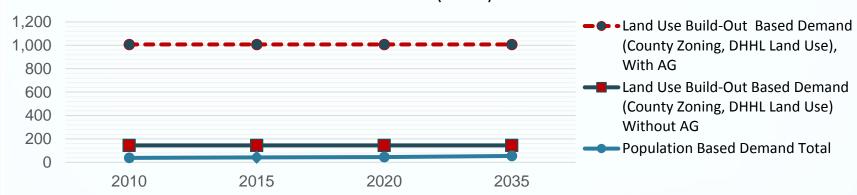
Potable & Nonpotable Sources

RESOURCE	Available (mgd)	Used (mgd)	Balance		
GROUNDWATER	427 SY	92	335		
Potable Uses		29			
Nonpotable Uses		62			
SURFACE WATER	197 - 396				
Potable Uses		10		Reclaimed Water	
Nonpotable Uses		203		Potable	
ALTERNATIVES	26	3		Uses	
Reclaimed	26	3			
Other Nonpotable	?	?	Nonpotable Uses		
2014. Figures rounded. Potable grou					

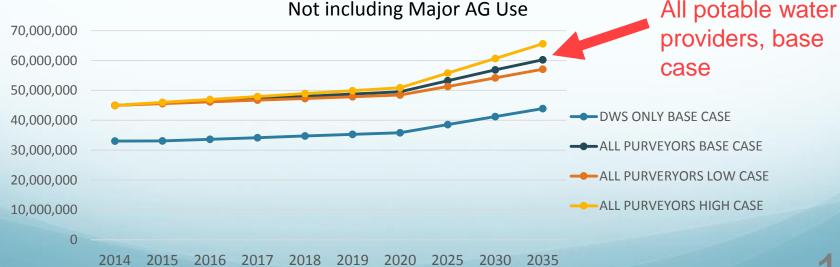
2014. Figures rounded. Potable groundwater- well pumpage of domestic (0.24) and municipal (29.29) wells. Surface Water: lowest median flow to gaged or estimated baseflow. Reclaimed water available -design capacity, some upgrades required, assumes Wailuku-Kahului upgraded to R-1; reclaimed water used-R-1.

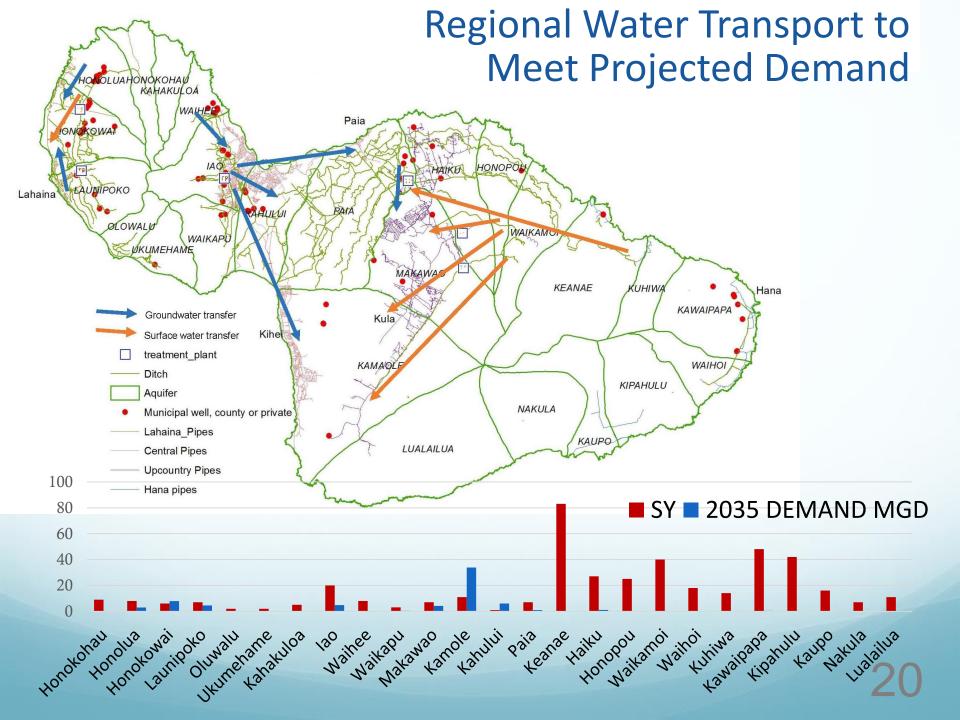
Projected Demand Scenarios

Maui Island Population Growth and Land Use Build-Out Based Demand, 2010-2035 (MGD)









Community Workshops- Round 2

Component of Integrated Planning Process

- Confirm Regional Issues
- Principles
- Planning Objectives
- Water Allocation
- Comprehensive Strategies

SHARE YOUR THOUGHTS!

QUESTIONNAIRE

Water Use & Development Plan



Guiding Principles for a successful process

- Respect the Public Trust doctrine and State water code as a foundation for water planning.
- The Native Hawaiian ahupua'a system and cultural traditions can provide guidance on water stewardship.
- The "water kuleana" of all Mauians creates responsibilities as well as rights.
- Recognize the complexity and interconnectedness of the hydrologic cycle, groundwater and surface water systems.
- Use the 'precautionary principle' in water planning, recognizing climate unpredictability.
- Water resource management demands comprehensive and integrated policies and solutions.
- Water planning and solutions should support ecological, social and financial sustainability.
- Consider island-wide and regional effects and solutions to issues important to Mauians.
- Create an actionable plan that provides water supplies for our diverse water uses.
- The options for solving water resource and supply issues will decrease and costs will increase with each year of delay.
- Be transparent and inclusive in all aspects of water planning and management.

Strategies – Native Hawaiian Rights

- Apply an ecosystem ahupua'a based, precautionary approach based on science, local knowledge, coordination, community education
- Consult with Native Hawaiian community/moku representative on regional resource use and management
- No new stream diversions for off-stream uses until IFS are adopted
- Expand watershed protection mauka to makai, promote reforestation

Strategies – Resource Protection

- Watershed partnership programs for invasive plant and ungulate control
- Quantify the impact of watershed management on groundwater recharge and distribute funding proportionally
- Scientific studies necessary to support decision making, including drought impacts
- Protect and recharge ground water during non drought periods to stabilize supply
- Use drought conditions as a baseline to evaluate water supply and effects of water use
- Restrict land uses with high risk of well contamination near drinking water wells

Strategies – Alternative Resources

- Use the appropriate level of water for the use
- Maximize R-1 reclaimed wastewater system capacity and use
- Require commercial properties >100 feet to connect and use R-1 water
- Explore greywater system programs and incentives for catchment
- Low impact project design for onsite water retention
- Maintain plantation ditch systems for potable and nonpotable water conveyance

Strategies – Reliability

- Reliable source at higher cost acceptable for diversified agriculture
- Seasonal use of surface water for non public trust needs
- Diversify conventional resources to account for climate change and longer droughts

Strategies – Conservation

- WaterSense standard for new development, retrofit programs for existing development
- Climate appropriate landscaping; ag focus on on climate appropriate crops
- More aggressive landscape water conservation measures in dry areas than wet areas to minimize water transport
- Combination tiered water rates, water waste control, incentive programs and targeted community education

In Sum...

- One island-wide document
- "Sister" document to Maui Island Plan
- It's Maui's plan address local conflicts
- Address all water providers and users, not just DWS
- Hydrologic unit based
- Plan for uncertainty
- Use previous studies & available data
- New models, data, court cases, issues addressed
- Continuation of extensive public process

Mahalo!

Maui County DWS
Water Resources & Planning
www.mauiwater.org