Bill 104 - Proposed Ordinance to Add New Definition of Kitchenette

Housing and Land Use Committee Meeting

County of Maui November 20, 2024

Received at HLU committee meeting on 11/20/2024

Background: Purpose

Issues:

- Limited supply of available housing units in Maui County
- Rental and for-sale market housing is cost prohibitive for many residents
- August 2023 wildfires have impacted housing supply and cost
- Title 19 (Zoning Code) Re-write project timeline
- 22.5% Households are Crowded (+2 persons/bedroom) and/or Doubled-up (two or more families or groups of persons not related) (HI Housing Planning Study 2019)

Purpose of Bill/Ordinance:

Expand housing opportunities and affordability in Maui County while also better accommodating extended and multi-generational family housing type occupancy.

General Plan 2030 Countywide Policy Plan:

- Policy E.1.a. Ensure that an adequate and permanent supply of affordable housing, both new and existing units, is made available for purchase or rental to our resident and/or workforce population, with special emphasis on providing housing for low- to moderate-income families, and ensure that all affordable housing remains affordable in perpetuity.
- Policy E.1.b. Seek innovative ways to lower housing costs without compromising the quality of our island lifestyle.
- Policy E.2. Implementing Action a. Revise laws to support neighborhood designs that incorporate a mix of housing types that are appropriate for island living.
- <u>Policy E.3.a.</u> Recognize housing as a basic human need, and work to fulfill that need.

Maui Island Plan

- Policy 5.1.1.e. Use planning and regulatory approaches to provide higher housing densities.
- <u>5.1.1-Action 1.</u> Amend development codes to facilitate different types of housing, including mixed use, mixed housing types, clustering, and conservation subdivisions.
- <u>5.1.2.b.</u> Utilize the following approaches to promote resident housing and to minimize offshore market impacts: (1) Ensure that the future housing stock is composed of a mix of housing types (multifamily, small lots, Ohana units, cohousing, cottage houses, etc.); (2) Encourage new housing in proximity to jobs and services, in places that are conducive/affordable to island residents.

Community Plans

West Maui Community Plan

- <u>2.5.12:</u> Support missing middle housing types (multiunit or clustered housing types compatible in scale with single-family homes such as Ohana, duplex, tri-plex, fourplex, courtyard apartments, bungalow court, and live/work units) and simple style single-family homes to meet the growing demand for a diversity of housing options and affordability.
- <u>2.5.16</u>: Increase the inventory of long-term housing units, whether owner-occupied or long-term rental, and whether single-family or multi-family.

Kihei-Makena Community Plan

Housing and Urban Design Implementing Action b: Explore modifying zoning, building and subdivision codes to incorporate minimum lot sizes, compact parking ratios, and roadway and utility standards which meet resident needs but which may depart from customary urban standards, in an effort to reduce development and housing costs.

Paia – Haiku Community Plan

Housing Objectives and Policies 2. Expand the inventory of affordable housing. Provide a variety of affordable housing opportunities, including improved lots and self-help projects, and provide for special needs, including the elderly, single parent families and the disabled. Encourage public sector projects, government programs, public/private joint efforts, and other assistance programs to reduce costs and increase the availability of affordable and gap-group housing projects.

Community Plans (continued)

- Wailuku Kahului Community Plan
 - Housing Implementation Action 3: Develop programs to encourage housing rehabilitation in older residential areas. This would designate target areas where low interest loans, grants and flexible code regulations not related to public health, safety and welfare would be available to homeowners.

Makawao – Pukulani – Kula Community Plan

- Housing Objectives and Policies 2: Provide increased opportunities for affordable housing through: Coordinated government assistance programs including the Department of Hawaiian Home Lands. Provision of variable housing densities in areas designated for residential use. Encourage housing rehabilitation through programs offering loans, grants, and/or technical assistance and community outreach.
- Housing Objectives and Policies 3: Provide a mixture of housing types, smaller lot sizes, and coordinated assistance programs aimed at lowering housing costs and expanding housing opportunities.
- <u>Government Implementation Action 3:</u> Explore modifications to building and subdivision codes and standards such as minimum lot sizes, and compact parking ratios which will reduce the ultimate cost of housing.

Community Plans (continued)

- Hana Community Plan
 - <u>Housing Goal</u>: The provision of housing opportunities to the residents of Hana, for all income and age groups, which are affordable, safe, and environmentally and culturally compatible.

Lana'i Community Plan

- Housing Issue 3 and Strategy 3: There is a lack of housing choices at different price levels and housing sizes. Encourage new development to include a variety of lot sizes, housing types, tenures and price points that accommodate the full spectrum of household compositions, life stages (i.e. single, married, with children, multigenerational, etc.), and income levels. Ensuring housing variety on Lana'i will increase residents' ability to remain on the island when family or economic circumstances change. Housing types include small and large single-family detached homes, 'Ohana dwelling units, duplexes, town homes, multifamily building, and live-work units.
- <u>Housing Policy 5:</u> Encourage development of a mix of quality multifamily and single-family housing units to expand housing choices and price points.
- <u>Housing Policy 6:</u> Support opportunities for multigenerational housing and efficient use of existing infrastructure through the development of Ohana units on Lana'i.
- <u>Housing Action 11.03</u>: Amend zoning codes to allow a greater variety of housing types, including mixed-use, mixed housing types, co-housing, prefabricated homes, and small lots.

Community Plans (continued)

- Moloka'i
 - B. Housing Issues:
 - Issue 1: There Is a need for more affordable housing and affordable residential building sites.
 - <u>Issue 2:</u> There Is a lack of housing choices. Including ownership and rental, at different price levels and housing sizes.
 - <u>Housing Policy 4</u>: Encourage development of a range of lot sizes and housing types (e.g. single family, Ohana units, duplexes, multi-family, and live-work units) to expand housing choices and price points.
 - <u>Housing Action 6.2.03</u>: Amend the zoning code to allow a greater variety of housing types to address affordability, including mixed-use, mixed housing types, co-housing, prefabricated homes, and small lots.

Existing Code

Existing Code – Density Requirements

District	Existing Density (1)(2)
R-1	1 dwelling unit/6,000 square feet of lot area
R-2	1 dwelling unit/7,500 square feet of lot area
R-3	1 dwelling unit/10,000 square feet of lot area
Rural: RU-0.5, RU RU-2, RU-5, RU-10	

Notes: (1) In Residential Districts, Duplex allowed with SUP. (2) Maui = 1 ADU allowed for lots less than 7,500 square feet, and 2 ADUs for lots 7,500 square feet and greater. Lanai/Molokai = 1 ADU for lots 7,500 square feet and greater.

Current Definition of Dwelling:

"A room or group of rooms connected together constituting an independence housekeeping unit for family and <u>containing a single kitchen</u>"

Current Definition of Wet Bar:

- 2 Wet Bars for dwellings under 5,000 sq. ft., and 3 Wet Bars for 5,000 sq. ft. or greater
- Wet Bar for serving beverages only no appliances for heating or cooking food
- Issue: illegal conversions to accommodate multi-generational/extended families or to increase rental housing opportunities

Proposed Code Amendment – CD1

New Definition of Kitchenette:

- "Kitchenette" means an area within a dwelling unit, in addition to the kitchen, used for the small-scale preparation and serving of food and beverages that may contain a sink; a refrigerator, seven-and-one-half cubic feet or smaller; and small appliances for the preparation of hot food or beverages, such as countertop appliances and a two-burner range. A kitchenette may not contain a 220-volt electrical outlet.
- Allows for up to two Kitchenettes per dwelling unit in Residential and Rural zoning districts.
- Restricts dwelling units with Kitchenettes to be occupied long-term only.
- Requires 1 additional parking space per Kitchenette.

Proposed Code Amendment

Results:

- Addresses need for multi-generational and extended family housing
- Will increase number of available rental rooms with a legal kitchenette countywide rooms will be part of residence, smaller and affordable
- Fire affected areas will see immediate benefit during re-construction; especially in addressing extended family or multi-generational needs
- No changes to existing development standards (setbacks, height, impervious surface)

Expectations:

- Development of additional units will occur over time (Lahaina will have immediate benefit)
 - Construction cost will limit existing property owners from moving forward
 - Development standards and infrastructure availability (water and wastewater management) will control number of kitchenettes a lot can support

Planning Commission Recommendations

- Lāna'i Planning Commission Meeting: <u>February 21, 2024</u>: Recommended approval.
- Maui Planning Commission Meeting: <u>February 27, 2024</u>: Recommend approval.
- Moloka'i Planning Commission Meeting: <u>March 13, 2024</u>: The Commission voted to recommend approval of the proposed bill with an amendment that would exclude Moloka'i.

Proposed Additional Modification to CD1 Version

- Addressing Building and Fire related issues:
 - Kitchenette" means an area <u>that is internally accessible via enclosed living area</u> within a dwelling unit, in addition to the kitchen, used for the small-scale preparation and serving of food and beverages that may contain a sink; a refrigerator, seven-and-one-half cubic feet or smaller; and small appliances for the preparation of hot food or beverages, such as counter-top appliances and a two-burner range. A kitchenette may not contain a 220-volt electrical outlet. Provided no kitchenettes shall be permitted within accessory dwelling units.