Mahalo Maui Huliau Foundation

HULIAU LEADERSHIP COUNCIL KEANU FRITH ISABELLE PERCHARD JULIA PAULMAN

MALIA CAHILL, EXECUTIVE DIRECTOR



Water and Infrastructure Committee

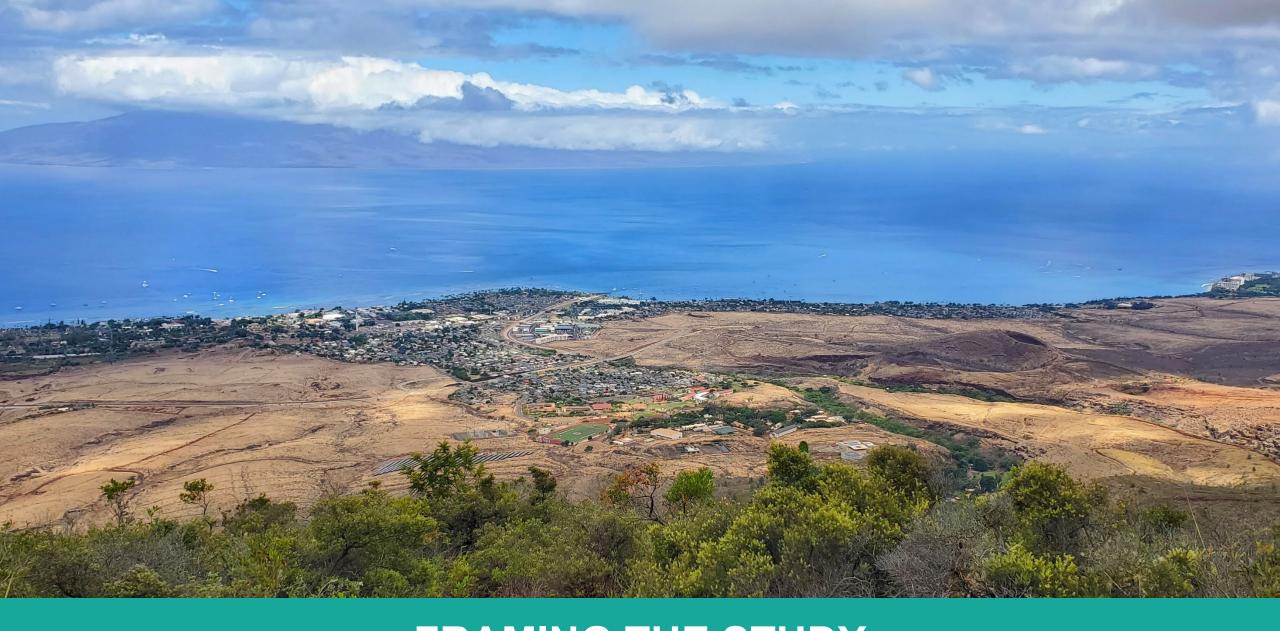
Project Overview, Key Findings, and Initial Opportunities

May 8, 2023

OUR GOALS THIS AFTERNOON

- Provide an overview of the study's background and goals
- Share highlights and key takeaways from community engagement to date
- Review findings from the community profile, housing inventory, and real estate market analysis
- Explore feedback about opportunities for walking, biking, and Maui Bus improvements and priority locations for affordable and workforce housing



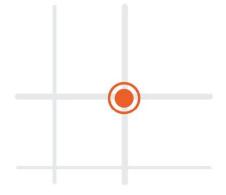


FRAMING THE STUDY

TRANSIT-ORIENTED DEVELOPMENT FOR MAUI

- Connected, walkable communities, organized around transit
- Focused on mixed land uses, with affordable and workforce housing
- Mode of transit is less important than quality of service and experience
- TOD on Maui will look different than TOD elsewhere



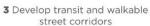


1 Identify Transit Oriented Development

(TOD) site









4 Make zoning changes to encourage TOD



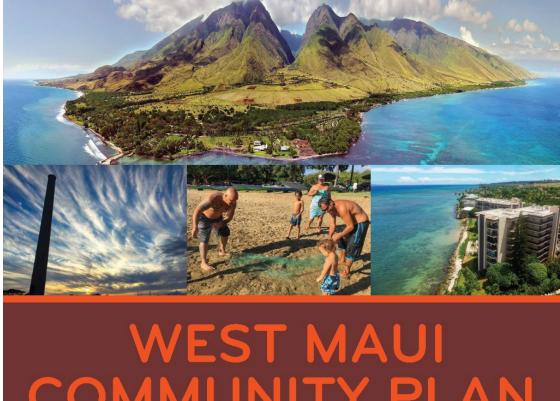
AN INTERDISCIPLINARY TEAM

- Maui MPO
- Department of Planning
- Department of Transportation
- Department of Public Works
- Department of Housing & Human Concerns
- Department of Parks & Recreation
- Hawai'i Department of Transportation



KEY OPPORTUNITIES

- Build on West Maui Community Plan and West Maui Greenway Master Plan
- Increase affordable and workforce housing
- Identify a new transit hub location
- Create walkable, accessible communities
- Support economic diversity
- Connect critical destinations
- Keep and make great places
- Reflect West Maui's history and future



COMMUNITY PLAN

January 2022





COMMUNITY CORRIDOR STUDY AREA

Lāhainā to Kā'anapali

- Focused on Honoapi'ilani Highway and a half mile mauka makai
- Includes areas where people live, work, shop, go to school, and get community services
- Transit Oriented Community (TOC) land uses identified in West Maui Community Plan
- Vulnerable to sea level rise and erosion



COMMUNITY CORRIDOR TASKS & SCHEDULE



AN ACTION PLAN FOR WEST MAUI

WMCC Action Plan

- Projects
- Programs
- Policies

State
Approved
TOD
Action
Plan

- Doorway to legislative funding
- Ongoing support

Funding Applications

- West Maui Greenway
- Transit hub
- Complete streets projects

Implemen -tation

- Design
- Environmental
- Construction

What questions do you have about the outcomes of the study or Council's role in this process?



COMMUNITY ENGAGEMENT HIGHLIGHTS

TECHNICAL ADVISORY COMMITTEE

- Includes 30+ community leaders and County and State stakeholders
- Provides introductions, advice, and direction to project team
- Brings specialized information, expertise, and key connections
- Builds capacity and knowledge
- Coordinates ongoing County efforts
- Advances recommendations and outcomes within agencies and organizations



PROJECT WEBSITE



Welcome!

Maui County is developing the West Maui Community Corridor Transit-Oriented Development (TOD) Action Plan to help advance strategies for a more walkable, bikeable, transit-oriented community in West Maui. We look forward to working with you to envision a new future for the 3.6 miles of Honoapiïlani Highway that connect Lāhainā and Kā'anapali and the areas within a halfmile of the corridor.



Home About Get Involved Our Work

What is this project and why is it needed?

By 2040, nearly 33,000 more people will call Maui home. While growth can present new opportunities, it's not without challenges. We are facing an affordable and workforce housing crisis, and our transportation system doesn't provide options for everyone. To keep West Maui a place where we can raise a family and age comfortably, we need a mix of housing types and ways to travel.

Our economy is recovering from the impacts of COVID-19, but we've learned important lessons about the need to diversify our economy and become more resilient. We must support local businesses and provide opportunities for economic development, thinking creatively about how we connect people to jobs, services, and schools. That means creating high-quality public bus service and safe places to walk, bike, and roll. It also means opening the door to new types of businesses that better support West Maui residents.

The West Maui Community Corridor TOD Action Plan is the opportunity to do these things and more! We can learn from the past to envision a new future for the 3.6 miles of Honoapiïlani Highway that connect Lāhainā to Kā'anapali. The busiest road in West Maui—and one that connects people to the places they live, work, go to school, shop, play, and access services—is ready for a new look. And that must be shaped by you.

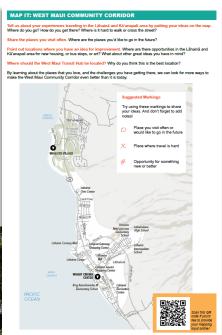


What is a transit-oriented community?

It's a place that makes it easy to take the bus and to walk, bike, and roll. It's also a place that has many different types of affordable and workforce housing options. A community corridor provides many opportunities for connecting schools, services, jobs, and great community spaces that are welcoming and fun. But what the West Maui Community Corridor will look like is really up to you!

PHASE 1 ENGAGEMENT ACTIVITIES











PHASE 1&2 ENGAGEMENT ACTIVITIES

22

In-person events in West Maui 46

Online interactive mapping comments

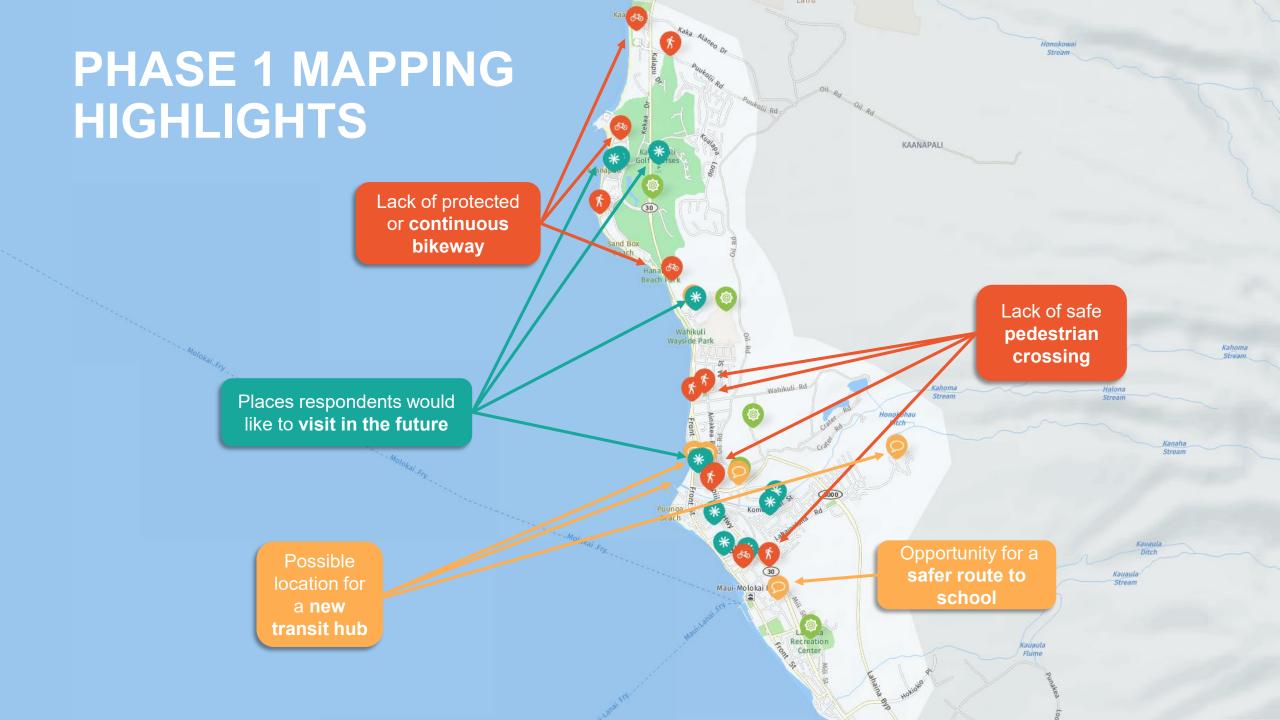
82

Online survey responses

1,900

Project website views





PHASE 1 MAPPING HIGHLIGHTS

DIRECT QUOTES FROM RESPONDENTS

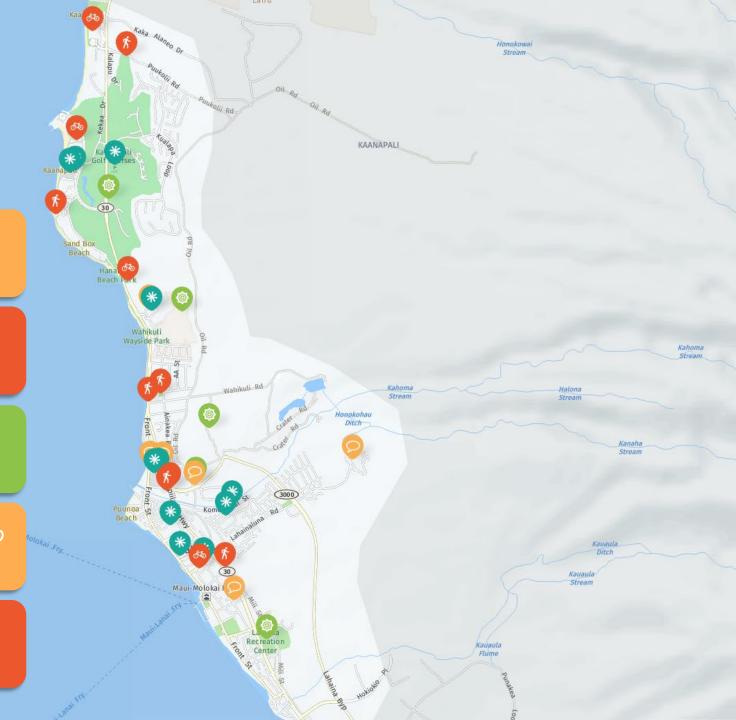
"The new Transit Hub should be here!"

"No safe protected bike path to ride my bike."

"We should have a protected bike path from Lāhainā to Kā'anapali and beyond."

"Plan better traffic patterns so people can get to safety in the case of say a fire."

"I think a light with a crosswalk or a pedestrian bridge is needed here for school kids."



STAKEHOLDER INTERVIEWS + FOCUS GROUPS

- Tamara Paltin
- Kai Nishiki
- Ekolu Lindsey
- Joe Pluta
- Leilani Pulmano
- Saman Dias
- Lee Chamberlain
- Ravinder Bugga
- Hali McCloud
- Char Yamada
- Donna Clayton
- Housing & Transportation
- Arts, History, & Culture



STAKEHOLDER INTERVIEW THEMES

Multimodal Access

- Connections to jobs and schools
- Honoapi'ilani Highway intersections as barrier to walking and biking
- Balance between providing access and too much access
- Limited right-of-way

Workforce and Affordable Housing

- Conservation vs. restoration vs. development
- Efficiency of mixed-use vs. what people want
- Opportunities for public-private partnerships



STAKEHOLDER INTERVIEW THEMES

Economy

- Value local businesses
- Support economic diversification (e.g., light industrial)
- Plan for needs of residents

Resiliency

- Limited access in and out
- Managed retreat from sea level rise
- Water resource management



How well do these themes match what you've heard from residents?

What recommendations do you have for future outreach activities?



EXISTING CONDITIONS FINDINGS

STUDY AREA TOUR

Our goals were to...

- Consider what community uses exist and identify future needs
- Identify potential locations for a new
 West Maui transit hub
- Investigate housing, transportation, and utility infrastructure
- Experience the corridor first-hand to understand challenges, opportunities, and focus areas



STUDY AREA TOUR

What we saw...

- Use throughout the day by visitors, residents, and workers
- Lack of pedestrian crossings, bicycle facilities, bus amenities, and shade
- Sites for future housing
- Potential transit hub locations at the Lāhāina Center Gateway, Pioneer Mill, Civic Center, and Aquatic Center



COMMUNITY CORRIDOR RESIDENTS AND JOBS

Total Population



Median Annual Income



Workers and Jobs

14,000

people work along the corridor



52%

of jobs are low-wage (less than \$40,000 per year)



51%

of commuters travel less than 10 miles to their job



COMMUNITY CORRIDOR RESIDENTS AND JOBS

Workers by Industry in the Corridor



51%

Accommodations and Food Service

Job Loss
Countywide
2019 to 2022

↓13%



19%

Office-Based, Public Administration, and Education/Healthcare

↓19%



15%

Retail Trade

↓9%

COMMUNITY CORRIDOR VISITORS



West Maui **Hotel Room Inventory**

11,929



Average Monthly Cruise Passengers

18,212

Average Monthly Hotel Occupancy

77.5% 70.7%

Average Nightly Hotel Room Rate

\$334.072019

\$541.08 2022 % of Visitors
Income > \$250,000

15.9%

Average Monthly

Vacation Rental Occupancy

79.0% 73.2% 2019 2022

Average Nightly Vacation Rental Rate

\$276.88 \$418.34 2019 2022 Annual Visitors to **West Maui Museums**

26,214

COMMUNITY CORRIDOR HOUSING NEED

Existing Study Area Housing Units



2,700 units



2,100 units



Middle Housing
(1 unit attached or 2-4 units)

1,400 units



6,200 units

Estimated Demand for New Housing in Study Area by Preference (2020-2025)



Multifamily

Ownership Units

90 units

340 units

Rental Units



Single Family

Ownership Units

290 units

Rental Units

140 units

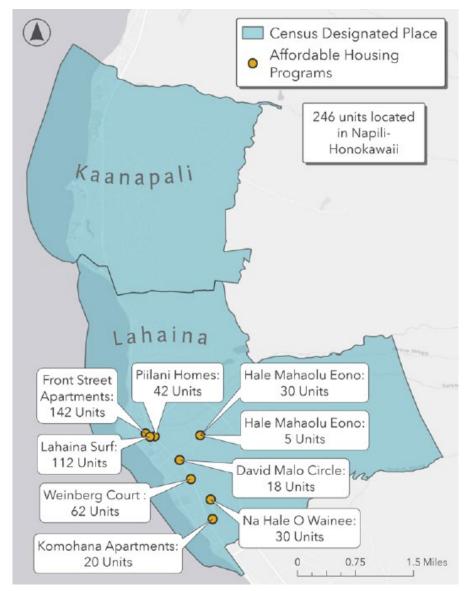


860 units (170/year)

COMMUNITY CORRIDOR AFFORDABLE HOUSING

- The median family income on Maui was \$101,100 in 2022
- A family would need to earn over \$188,000 to afford the average condo in Lāhainā
- A family would need to earn more than \$450,000 to afford a single detached unit in Lāhainā





TRAVELING TO THE COMMUNITY CORRIDOR

About 10,000 people commute to the corridor from other parts of the island.

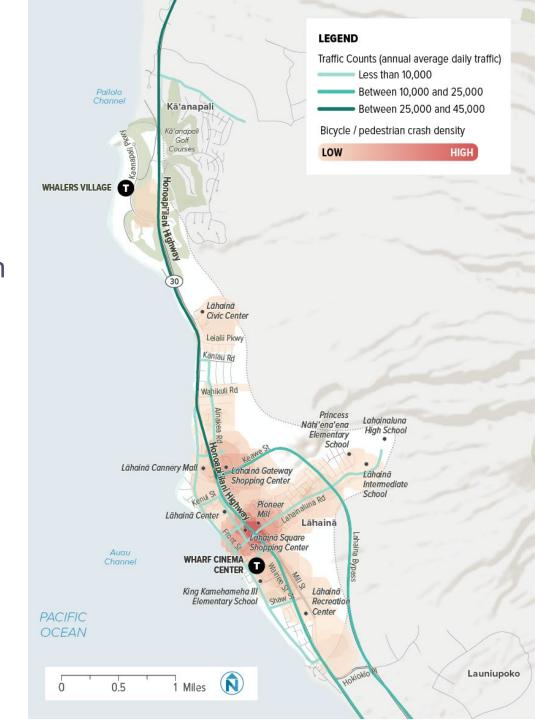


Data source: LEHD, 2019

MOVING ALONG THE COMMUNITY CORRIDOR

- Honoapi'ilani Highway through Lāhainā carries 24,000 vehicles per day on average
- Volumes increase to between 25,000-45,000 north of Keawe and Honoapi'ilani Highway
- There were 850 crashes (28 fatal) involving someone walking or biking between 2010-2017

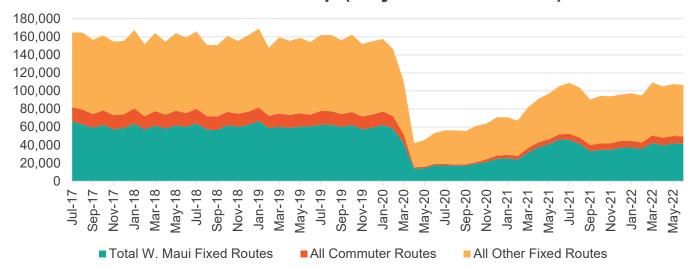




MOVING ALONG THE COMMUNITY CORRIDOR

- West Maui Islander is the highest ridership route in the Maui Bus system
- Commuter bus service brings people from Upcountry, Central Maui, and Kihei
- Ridership is recovering since the beginning of the pandemic







MOVING ALONG THE COMMUNITY CORRIDOR

The existing transit hub at Wharf Cinema Center is centrally located in Lāhainā, but there are challenges:

- Only accommodates 2 vehicles, limiting timed transfers between multiple routes
- Luakini St is a narrow, 1-way street, resulting in slow and constrained operations
- Adjacent streets are narrow and congested
- Poor lighting, limited passenger amenities, and not easily identified as a transit center
- Privately owned
- No park-and-ride capability
- Unable to store vehicles overnight
- Would be difficult to incorporate future electric charging infrastructure



What questions do you have about these findings and our initial work?

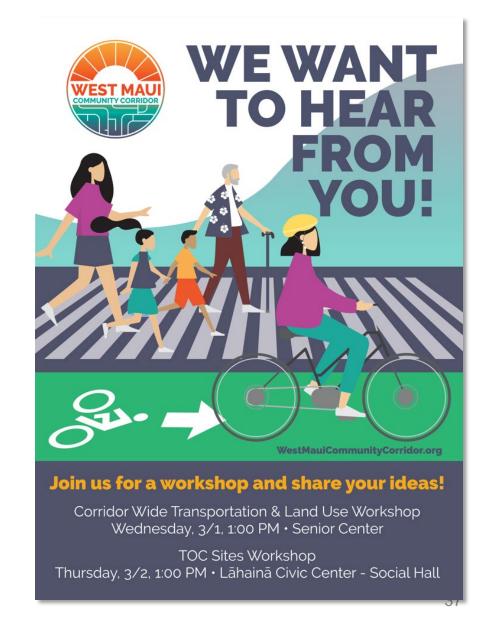
What additional information would be helpful background?



DEVELOPING A VISION

VISIONING WORKSHOPS: GOALS

- Engage the community, stakeholders, and County leaders in developing a vision for the corridor that includes land uses (housing, parks, and more), a future transit hub, and multimodal improvements
- Provide an overview of existing conditions and key opportunities
- Reintroduce locations and operational needs for a future West Maui Transit Hub
- Experience barriers and opportunities related to safety, accessibility, and active modes through "walking tours"
- Develop draft framework for the Land Use Plan and Connectivity Plan



VISIONING WORKSHOPS: ENGAGEMENT

- Walking tours
- Survey
- Scavenger hunt
- Mapping activity
- Pop-up events
- Community briefings
- Stakeholder meetings
- Focus groups



VISIONING WORKSHOPS: PUBLIC OPEN HOUSE

- Provided opportunity to share project information with and gather feedback from West Maui community
- Focused on existing conditions and themes from engagement activities
- Included multiple ways to engage:
 - Overview presentation
 - Information boards
 - Targeted activities
 - Project team conversations



VISIONING WORKSHOPS: WALKING TOURS

- Allowed direct engagement with community members and key stakeholders
- Covered approximately 1 mile
- Included four elements:
 - Introductions
 - Framing and teaching
 - The walk
 - Discussion and next steps
- Focused on Program, Project, and Policy opportunities to improve safety, accessibility, and travel by active modes















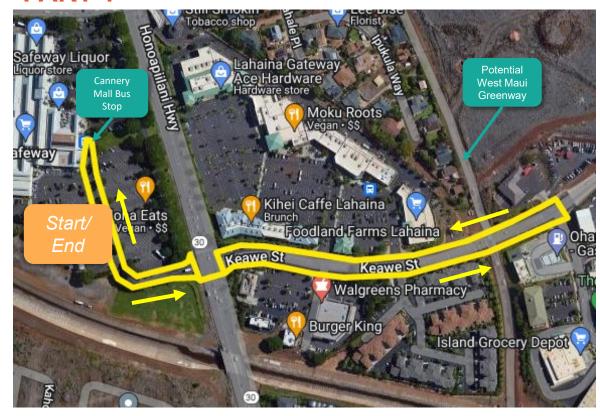


VISIONING WORKSHOPS: LEADERSHIP WALK

Keawe + Pioneer Mill Areas

- Provided overview and context for challenges and opportunities
- Focused on safety, future housing, and siting a new transit hub

PART 1





VISIONING WORKSHOPS: STAKEHOLDER SESSIONS

- Transportation & Land Use Workshop
 - Discussed opportunities for new housing, greater mixing of uses, and economic development
 - Identified short- and long-term strategies and projects to improve multimodal transportation
 - Considered needs and locations for new transit hub
- TOC Sites Walk Audits
 - Completed walk audits of three potential TOC sites
- TOC Sites Workshop
 - Developed goals and identified specific barriers and opportunities for each site
 - Created programs and supporting projects for TOCs



STAKEHOLDER SESSIONS: VISION THEMES

- Place-Specific Design
- History, Culture, Art
- Sustainable and Eco-Conscious
- Multimodal and Multi-Purpose
- Active and Well Used
- Safe and Healthy
- Community Focused



WORKSHOP TAKEAWAYS

- Ensure the plan is for West Maui residents, concentrating on local priorities
- Be focused and intentional about addressing Native Hawaiian needs
- Emphasize that Honoapi'ilani Highway and Keawe Street are barriers for everyone
- Shift the culture around transit, walking, and biking, normalizing them as real options
- Incorporate regenerative design
- Reflect the value of open space and cultural or historic sites and stories
- Bring the different pieces of the plan together and reinforce the ACTION plan focus
- Lean into short-term programs, projects, and policies, moving quickly to show progress



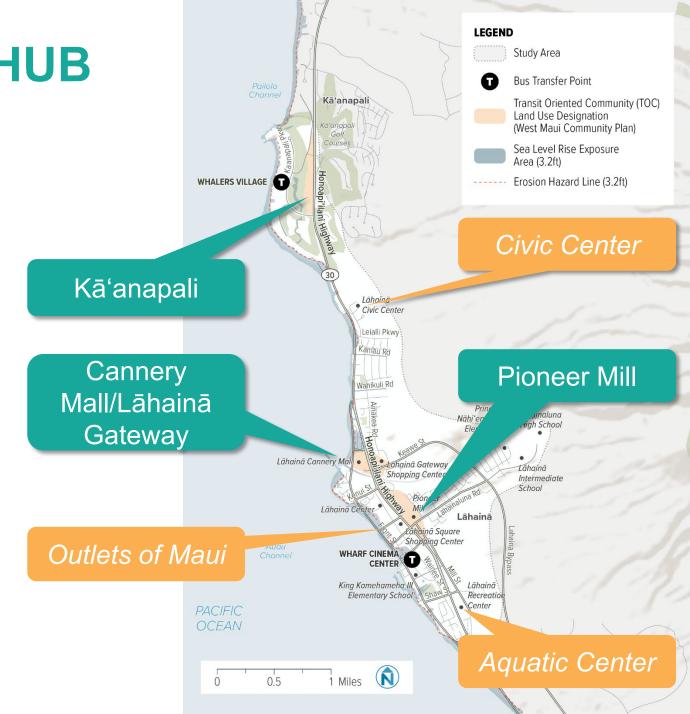
POTENTIAL TRANSIT HUB LOCATIONS

Three TOC sites identified in the West Maui Community Plan:

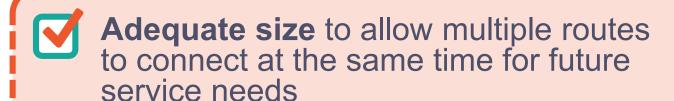
- Kā'anapali
- Cannery Mall/Lāhainā Gateway
- Pioneer Mill

Additional sites emerged through early outreach and Visioning Workshops:

- Lāhainā Civic Center
- Outlets of Maui
- Aquatic Center



TRANSIT HUB: MOST IMPORTANT FEATURES





Centrally located to places people want to go

Comfortable passenger amenities, like benches, shelter, and lighting

Easy to access for people walking, rolling, and biking



TRANSIT HUB: <u>IDEAL</u> FEATURES







Ability to accommodate future electric charging infrastructure for buses

Access to a **signalized intersection** to allow for maximum operational flexibility



Santa Clara Transit Center - Eugene, OR

PRELIMINARY SITE SELECTION CRITERIA

Selection Criteria		Kā'anapali TOC	Lāhainā Civic Center	Cannery Mall/Lāhainā Gateway TOC	Outlets of Maui	Pioneer Mill ' TOC	Aquatic Center
Important Features	Adequate size for future service needs						
	Close to major destinations						
	Similar travel time from Central Maui or for W. Maui Islander						
	Can accommodate basic passenger amenities						
	Good walking, rolling, biking access						
Ideal Features	Can accommodate enhanced passenger amenities						
	Opportunity for park and ride						
	Ability to securely store vehicles over night						
	Ability to accommodate electric bus charging infrastructure						
	Access to a signalized intersection			0			
	TOTAL SCORE:	2	0	2	7	88	3

$$= 0$$

EARLY IDEAS: PIONEER MILL

Group 1

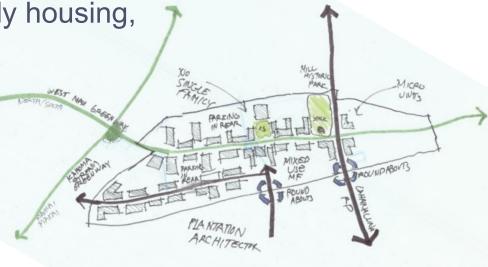
Greenway-oriented development

 Small-scale multifamily housing, fronting Greenway

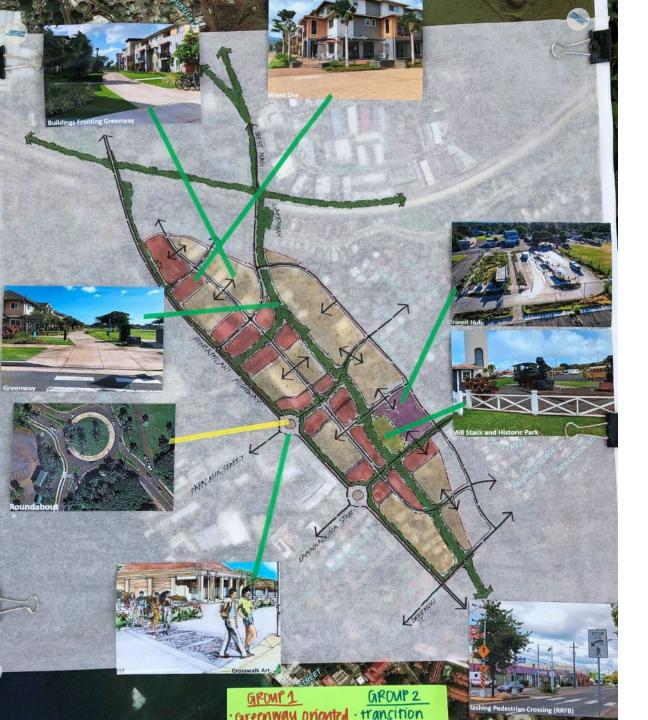
- Mixed services
- Historic information
- Less parking

Group 2

- Transition from mauka neighborhood
- Mixed-use commercial
- Connection throughout site







EARLY IDEAS:PIONEER MILL

- Greenway-Oriented Development means buildings fronting Greenway with easy access between facilities
- Connections throughout the site
- Mixed uses and services
- Transit hub
- Historic information about Mill Stack and Historic Park
- Flashing pedestrian beacons
- Crosswalk art
- Intersection improvements at Honoapi'ilani Highway and Papalaua Street and Lahainaluna Road

What are your reactions to the visioning process and outcomes?

What questions or comments do you have about Pioneer Mill as a future West Maui transit hub?



NEXT STEPS

NEXT STEPS

- Continue engaging the West Maui community
- Share a draft vision and initial project and program ideas
- Develop land use and connectivity plans to support early implementation
- Outline specific projects with costs and Council Councilmember and department champions
- Identify potential partners and funding sources



COUNTY COUNCIL'S ROLE

- As a County Councilmember, what idea will you be willing to champion?
- Each Councilmember has a vital role in something that's involved in this plan
- For the areas of Housing, Transit, Transportation, Parks & Recreation, and Land Use planning improvements and opportunities, what can your committee achieve?
- Council committees have a critical role in implementing the West Maui TOC Corridor vision



MAHALO!



Pamela Eaton, Project Manager

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What questions do you have about the team's work or our next steps?

What else should we do to ensure this plan can be implemented?

How would you like to be involved?