PARKS, RECREATION, ENERGY, AND LEGAL AFFAIRS COMMITTEE

| November 2, 2018 | Committee | | | | |
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| | Report No. | | | | |

Honorable Chair and Members of the County Council County of Maui Wailuku, Maui, Hawaii

Chair and Members:

Your Parks, Recreation, Energy, and Legal Affairs Committee, having met on October 16, 2018, makes reference to County Communication 18-354, from the Fire Chief, transmitting a proposed resolution entitled "AUTHORIZING THE COUNTY TO ENTER INTO AN AGREEMENT REGARDING THE PLACEMENT AND MAINTENANCE OF RESCUE TUBES AT MAUI COUNTY BEACH PARKS."

The purpose of the proposed resolution is to authorize the Mayor to enter into an agreement with the Rotary Club of Lahaina Sunrise, the Rotary Club of Lahaina, and the Rotary Club of Lahaina Sunset to place and maintain rescue tube flotation devices at ten County beach parks in West Maui. These beach parks are D.T. Fleming Park, Hanakaoo Park, Honokowai Park, Kamehameha Iki Park, Launiupoko Park, Papalaua Wayside Park, Pohaku Park, Puamana Park, Ukumehame Beach Park, and Wahikuli Wayside Park.

Your Committee notes the rescue tubes would be deployed by beachgoers to assist distressed swimmers while they await rescue. As proposed, the agreement would commence upon execution and expire on December 31, 2019.

Your Committee notes by Resolution 17-17, the Council authorized the County to enter into a similar agreement with the Rotary Club of Kihei Wailea. The agreement authorized the Rotary Club of Kihei Wailea to provide rescue tubes at six County beach parks in South Maui and Hana Bay Beach Park.

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Your Committee received testimony from a former Battalion Chief, Ocean Safety Division, Department of Fire and Public Safety, in support of the request. He said the first rescue tube was placed on Larsen's Beach on Kauai in 2007 because of a drowning there, and soon after, it was used to save someone. In 2008, the Kauai Lifeguard Association partnered with the Hanalei Rotary Club on a rescue tube program, and the expanded program on Kauai now has 240 rescue tubes.

The former Battalion Chief said rescue tubes can help to prevent "double drownings," where both the rescuer and victim succumb to exhaustion and drown before help arrives. He said although rescue tubes are cost effective, they do not replace professionally trained lifeguards. He also provided a copy of Senate Bill 2087 (2018), signed into law by the Governor on July 6, 2018, as Act 145, relating to emergency rescue devices. The bill amended Section 663-1.5, Hawaii Revised Statutes, by inserting a new exemption from liability which reads as follows:

(g) Any person who in good faith, without remuneration or expectation of remuneration, attempts to rescue a person in immediate danger of loss of life by use of a rescue tube, regardless of where the rescue tube that is used is located, shall not be liable for any civil damages resulting from any act or omission except as may result from the person's gross negligence or wanton acts or omissions.

The owner or operator of any premises, property, or facility that is adjacent to navigable waters, where a rescue tube is located shall not be liable for any civil damages resulting from any act or omission relating to the storage, maintenance, or use of the rescue tube.

Your Committee also received testimony from a representative of the Rotary Club of Kihei Wailea who serves as its rescue tube lead. He said the Club had oversight and maintenance responsibility for 40 rescue tubes in 2017. The Club's rescue tubes helped to save nine lives in South Maui in the last 12 months.

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A representative of the Rotary Club of Lahaina said the three Rotary Clubs noted in the proposed agreement plan to install 22 rescue tubes on County beaches in West Maui. With the help of the Rotary Club of Kihei Wailea, they will put a plan into place to monitor each tube twice a month and repair or replace them as needed. He said the three Rotary Clubs will also provide yearly maintenance funds to replace the tubes when they are damaged, or their useful life runs out, which is typically three to five years.

A current Battalion Chief, Department of Fire and Public Safety, said the Department supports the proposed resolution. Although lifeguards are on duty from 8:00 a.m. to 4:45 p.m., rescue tubes are standing by ready to go 24 hours a day, seven days a week. He said the Department will consult with the three Rotary Clubs on the West side and the Department of Parks and Recreation to determine effective locations for placement of the rescue tubes.

The Director of Parks and Recreation also voiced his support for the rescue tubes program.

Your Committee requested the agreement attached to the proposed resolution as Exhibit "1" be revised to extend the proposed one-year term to three years, through December 31, 2021. Your Committee also requested renewal periods be revised from one-year terms to three-year terms.

Your Committee voted 5-0 to recommend adoption of the revised proposed resolution and filing of the communication. Committee Chair Guzman, Vice-Chair King, and members Cochran, Crivello, and Sugimura voted "aye." Committee members Atay, Carroll, Hokama, and White were excused.

Your Committee is in receipt of a revised proposed resolution, approved as to form and legality by the Department of the Corporation Counsel, incorporating your Committee's recommended revisions and nonsubstantive revisions.

PARKS, RECREATION, ENERGY, AND LEGAL AFFAIRS COMMITTEE

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| | |
| Your RECOMME | Parks, Recreation, Energy, and Legal Affairs Committee ENDS the following: |
| 1. | That Resolution, as revised herein and attached hereto, entitled "AUTHORIZING THE COUNTY TO ENTER INTO AN AGREEMENT REGARDING THE PLACEMENT AND MAINTENANCE OF RESCUE TUBES AT MAUI COUNTY BEACH PARKS," be ADOPTED; and |
| 2. | That County Communication 18-354 be FILED. |
| This the Counci | report is submitted in accordance with Rule 8 of the Rules of l. |
| | DON S. GUZMAN, Chair |

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Resolution

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AUTHORIZING THE COUNTY TO ENTER INTO AN AGREEMENT REGARDING THE PLACEMENT AND MAINTENANCE OF RESCUE TUBES AT MAUI COUNTY BEACH PARKS

WHEREAS, the Rotary Club of Lahaina Sunrise, the Rotary Club of Lahaina, and the Rotary Club of Lahaina Sunset ("Rotary Clubs") desire to place Rescue Tubes at County beach parks; and

WHEREAS, the County of Maui sees the potential benefit of Rescue Tubes being placed at County beach parks; and

WHEREAS, the details of the arrangement are set forth in the Agreement Regarding the Placement and Maintenance of Rescue Tubes at Maui County Beach Parks, attached hereto and incorporated herein as Exhibit "1"; and

WHEREAS, Section 4-1 of the Revised Charter of the County of Maui (1983), as amended, authorizes the Council to act by resolution; now, therefore, BE IT RESOLVED by the Council of the County of Maui:

1. That it hereby expresses its appreciation for the Rotary Clubs' willingness to undertake the placement and maintenance of rescue tubes at County beach parks; and

| Resolution | No. | |
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| | | |

- 2. That it authorizes the Mayor, or the Mayor's authorized representative, to execute any documents related to the fulfillment of the intent of this resolution; and
- 3. That certified copies of this resolution be transmitted to the Mayor, the Fire Chief, the Director of Parks and Recreation, the Rotary Club of Lahaina Sunrise, the Rotary Club of Lahaina, and the Rotary Club of Lahaina Sunset.

 APPROVED AS TO FORM AND LEGALITY:

JEFFREY DEOKA

Deputy Corporation Counsel

County of Maui 2015-3881/2017-0099

PRL-45 2018-10-17 Rescue Tubes Reso West Maui

| This | Agreen | ent made | this | | _ day o | f | | |
|-------------|----------|-------------|------------|-------------|-----------|------------|----------|----------|
| 20 by | | | | | | | | |
| of Hawaii, | whose | address is | 200 Sou | ith High | Street, | Wailuku, | Maui, | Hawai |
| 96793 ("Co | ounty"), | and the Ro | otary Clu | b of Laha | ina Sun | rise, a Ha | waii no | onprofit |
| corporation | n, whose | mailing ac | dress is l | P.O. Box 9 | 913, Lah | aina, Haw | 7aii 967 | '67; the |
| Rotary Clu | b of Lah | iaina, a Ha | waii nonj | profit corp | oration, | , whose m | ailing a | address |
| is P.O. Bo | x 10127 | ', Lahaina, | Hawaii | 96761; ai | nd the | Rotary Ch | ub of l | Lahaina |
| Sunset, a | Hawaii | nonprofit | corporati | on, whos | e mailir | ng addres | s is P. | O. Box |
| 12861, La | haina, | Hawaii 96 | 761, her | einafter | collectiv | ely referr | ed to | as the |
| "Parties". | | | | | | | | |

RECITALS

WHEREAS, Rescue Tubes are flotation devices intended to be deployed by beachgoers to assist distressed swimmers while they await rescue; and

WHEREAS, Rescue Tubes are typically affixed to stands on the beach in areas where they can accessed by beachgoers in emergency situations; and

WHEREAS, the Rotary Club of Lahaina Sunrise, the Rotary Club of Lahaina, and the Rotary Club of Lahaina Sunset (hereinafter collectively referred to as the "RESCUE TUBE GROUP") desires to place and maintain Rescue Tube Stations at various Maui County beach parks; and

WHEREAS, County sees the potential benefit of Rescue Tubes being placed at Maui County beach parks.

NOW, THEREFORE, County and the RESCUE TUBE GROUP hereby agree as follows:

- 1. <u>Term</u>: This Agreement shall commence upon execution and expire on December 31, 2021. This Agreement may be renewed for additional three (3) year terms upon written agreement of the Parties. This Agreement shall automatically terminate upon failure to renew prior to the expiration of the term.
- 2. <u>Scope</u>: This Agreement shall only pertain to the County Beach Parks listed herein and shall not be interpreted to grant permission to or authorize the placement of Rescue Tubes or Rescue Tube Stations at any other areas.
- 3. <u>Costs</u>: RESCUE TUBE GROUP shall be responsible for all costs and expenses in relation to this Agreement.

- Rescue Tube Stations: RESCUE TUBE GROUP shall be responsible for the construction, placement, and maintenance of the Rescue Tube Stations. RESCUE TUBE GROUP shall be responsible for the design and function of all Rescue Tube Stations. RESCUE TUBE GROUP shall use its reasonable best efforts to ensure that the Rescue Tube Stations are safe and easily usable by beachgoers. RESCUE TUBE GROUP shall use its reasonable best efforts to ensure that the Rescue Tube Stations are placed in safe areas that will provide reasonable access for beachgoers. RESCUE TUBE GROUP shall consult with the County of Maui Department of Parks and Recreation ("Parks") and the County of Maui Department of Fire and Public Safety ("Fire") in regards to the locations where the Rescue Tube Stations shall be placed. RESCUE TUBE GROUP shall acquire all necessary permits and receive all necessary approvals regarding installation and placement of the Rescue Tube Stations. RESCUE TUBE GROUP shall coordinate with Parks for the physical placement of the Rescue Tube Stations. RESCUE TUBE GROUP shall be responsible for ensuring that Rescue Tubes are available at all Rescue Tube Stations.
- 5. <u>County Beach Parks</u>: RESCUE TUBE GROUP may place Rescue Tubes and Rescue Tube Stations at the following beach parks:

DT Fleming Park
Hanakaoo Park
Honokowai Park
Kamehameha Iki Park
Launiupoko Park
Papalaua Wayside Park
Pohaku Park
Puamana Park
Ukumehame Beach Park
Wahikuli Wayside Park

6. <u>Maintenance</u>: RESCUE TUBE GROUP shall be responsible for the maintenance of the Rescue Tubes and the Rescue Tube Stations. RESCUE TUBE GROUP shall be responsible to conduct, at a minimum, monthly inspections of the Rescue Tubes and the Rescue Tube Stations. RESCUE TUBE GROUP shall keep a maintenance log for the term of this Agreement, including renewal terms, and shall produce it to County upon request. County shall have the right, but not the obligation to inspect the Rescue Tubes and Rescue Tube Stations and request that maintenance be performed by RESCUE TUBE GROUP and RESCUE TUBE GROUP shall perform requested maintenance within a reasonable time period.

- 7. Replacement of Rescue Tubes: In the event that the Rescue Tubes are missing or need to be replaced, RESCUE TUBE GROUP shall be responsible for replacement.
- 8. <u>Park Hours</u>: All activities occurring in County Beach Parks shall take place during hours in which the respective County Beach Parks are open to the public, unless another agreement is made, in writing with Parks.
- 9. <u>Public Education</u>: RESCUE TUBE GROUP shall be required to provide public education in regards to the Rescue Tubes and Rescue Tube Stations as it sees fit.
- 10. <u>Relocation</u>: RESCUE TUBE GROUP may relocate its Rescue Tube Stations upon consultation with Parks and Fire. Upon request of County, within 30 calendar days, RESCUE TUBE GROUP shall be required to relocate any Rescue Tube Station at RESCUE TUBE GROUP's own cost and expense.
- 11. <u>Removal</u>: Upon request of County, RESCUE TUBE GROUP shall remove any Rescue Tube Stations within 30 calendar days of receipt of written notice. Upon termination or cancellation of this Agreement, as provided herein, RESCUE TUBE GROUP shall remove all Rescue Tubes and Rescue Tube Stations within five (5) business days and return the area to its original condition, repairing any damage, and removing all debris.
- 12. <u>Public Notice</u>: RESCUE TUBE GROUP shall be responsible for providing adequate notice to the public upon relocation, removal, or maintenance of the Rescue Tubes or the Rescue Tube Stations at County Beach Parks.
- 13. <u>Notice</u>: All notices required under this Agreement shall be in writing and addressed to the party to be notified at the following address:

If to County, then to:
Director
Department of Parks and Recreation
700 Halia Nakoa Street, Unit 2
Wailuku, Hawaii 96793

cc: Fire Chief
Department of Fire and Public Safety
200 Dairy Road
Kahului, Hawaii 96732

If to Rotary Club of Lahaina Sunset, then to: President Rotary Club of Lahaina Sunset P.O. Box 12861 Lahaina, Hawaii 96761

Insurance: Unless otherwise approved in writing and jointly agreed 14. to by the Director of Parks and Recreation, the Fire Chief and the Director of Finance the policy or policies of insurance maintained by RESCUE TUBE GROUP shall provide the following minimum limit(s) and coverage(s) as specified herein and be placed with an insurance carrier authorized to do business in the State of Hawaii and rated A - VII by A M Best. RESCUE TUBE GROUP shall procure and maintain and at its sole expense, at all times during the term of this Agreement coverage for injuries to persons or damages to property which may arise from RESCUE TUBE GROUP's performance of the work as set forth in this Agreement. This coverage shall be on a primary basis and any insurance or selfinsurance program purchased by the County shall not respond except on an excess basis. The coverage will be written on an occurrence form with dedicated limits to this Agreement. The procurement of this insurance, as well as the County's acceptance of the insurance maintained by RESCUE TUBE GROUP is not intended to and shall not in any manner limit or quantify the liabilities or obligations assumed by RESCUE TUBE GROUP under this Agreement. Defense cost shall be outside the limits and will not erode the limit of liability. The policy shall provide the following minimum limits:

- i. Bodily Injury and Property Damage Combined Single Limit;
- ii. \$1,000,000 per occurrence; and
- iii. \$2,000,000 aggregate.

RESCUE TUBE GROUP shall agree to endorse the policy naming the County of Maui, its elected and appointed officials, directors and employees as an Additional Insured under the policy with a CG 026 Additional Insured – Designated Person or Organization endorsement or its equivalent. RESCUE TUBE GROUP shall provide the County with the original certificate and endorsements evidencing the required coverage. The Certificate of insurance

shall be provided during the renewal of the policy term and/or at the extension of this Agreement.

If during the term, or any additional terms, of this Agreement higher limits of insurance than those mentioned herein above shall be appropriate, customary and generally recommended for similar properties utilized for similar uses in the County of Maui, then upon request by County, RESCUE TUBE GROUP shall promptly procure such higher limits.

- 15. <u>Indemnification</u>: RESCUE TUBE GROUP shall indemnify, defend, and hold harmless the County, its directors, employees, and agents, from and against any and all liability, including serious bodily injury and death, in relation to any and all claims, suits, and demands, arising out of, or in connection with this Agreement. RESCUE TUBE GROUP further agrees to be responsible for any and all costs incurred by County, including Attorney's fees, arising out of, or in connection with this Agreement. The provisions of this paragraph shall survive the termination or cancellation of this Agreement.
- 16. <u>Cancellation</u>: Either party may, with or without cause, cancel this Agreement with five (5) business days, written notice.
- 17. <u>Governing Law</u>: This Agreement and the rights and obligations of the Parties shall be interpreted in accordance with the laws of the State of Hawaii and any applicable federal law.
- 18. <u>Severability</u>: If any provision of this Agreement or the application thereof to any person or circumstance shall be invalid or unenforceable to any extent, the remainder of this Agreement and the application of such provision to other persons or circumstances shall not be affected thereby.
- 19. <u>Counterparts</u>: This Agreement may be executed in one or more counterparts, each of which shall be deemed an original and all of which, when taken together, shall constitute one and the same instrument.
- 20. <u>Assignment</u>: This Agreement may not be assigned to another party without the written consent of the County.
- 21. <u>No Property Rights</u>: Nothing in this Agreement shall be interpreted or construed to transfer of any property rights to RESCUE TUBE GROUP. This Agreement is not intended to be a lease, license, easement, permit, concession, or right of entry.

22. <u>Effective Date</u>: This Agreement shall be effective as of the date first written above.

IN WITNESS WHEREOF, the Parties have executed this Agreement on the date first written above.

[EXECUTION PAGES TO FOLLOW] [THE REMAINDER OF THIS PAGE IS INTENTIONALLY LEFT BLANK]

| APPROVAL RECOMMENDED: | COUNTY OF MAUI | | | | |
|---|---------------------------------|--|--|--|--|
| Fire Chief Department of Fire and Public Safe | By ALAN M. ARAKAWA Its Mayor ty | | | | |
| | ROTARY CLUB OF LAHAINA SUNRISE | | | | |
| BUTCH KAALA BUENCONSEJO Director of Parks and Recreation | By(Signature) | | | | |
| | | | | | |
| | (Print Name) | | | | |
| | Its | | | | |
| APPROVED AS TO FORM AND LEGALITY: | (Title) | | | | |
| AND BEARBIT. | ROTARY CLUB OF LAHAINA | | | | |
| JEFFREY UEOKA Deputy Corporation Counsel | By | | | | |
| County of Maui 2015-3881/2017-0099 | (Signature) | | | | |
| PRL-45 2018-10-17 Rescue Tube Agreement West Ma | eui(Print Name) | | | | |
| | Its | | | | |
| | (Title) | | | | |
| | ROTARY CLUB OF LAHAINA SUNSET | | | | |
| | By | | | | |
| | (Signature) | | | | |
| | (Print Name) | | | | |
| | Its | | | | |
| | (Title) | | | | |